PRINCETON PLASMA PHYSICS LABORATORY PROJECT CONTROL SYSTEM DESCRIPTION

PPPL PROJECTS

Revision: 0

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A.1 <u>Overview</u>

PPPL's Project Control System for PPPL Projects is targeted towards laboratory projects that are fundamentally design and hardware oriented and have major programmatic impact (i.e., TFTR Upgrades, NSTX)¹. Utilizing the concept of a graded approach, with the best control for the value received, other projects (i.e., PBX, CDX, TFTR Operations and other research) may utilize only portions of the system. Determination of the proper application of PCS is a dynamic process that is a function of the current projects inhouse, their size, programmatic impact and current status (construction vs operations). The intent, therefore, is to document a system as a blueprint of control elements and allow both PPPL and DOE-PG management the flexibility to mutually agree to the elements and level of their applicability that provide value added control benefits. Specific project application and implementation of PCS processes, reports, etc, will be addressed in the Project Management Plan. Project Management Plans will be prepared by PPPL at the request of DOE-PG.

PPPL's Project Control System for PPPL Projects, in general, uses proven project management techniques to assist in the management of technologically complex, multimillion dollar government funded projects. The system starts by identifying the goal to be obtained (scope), organizes the work in a hierarchal fashion (WBS), identifies who is responsible for accomplishing the work, establishes a cost and schedule plan to accomplish the scope of work, authorizes the plan (WAF), and monitors performance showing progress, actual cost and identifying deviations from the plan. The system uses a single data source for both DOE and PPPL management reports.

The system is consistent with the five basic management functions necessary for successful completion of any large scale project - organization, planning and budgeting, accounting, analysis, and change management. PCS implementation is considered a normal part of project management. As such, project personnel time spent on planning, estimating, statusing, and analysis is charged to the individual's applicable cost account.

The Cost & Schedule Control Office is responsible for system operations and supports many individual projects in the implementation of PCS. As such the cost of this staff is included in the laboratory's general overhead cost (G&A).

¹ Major systems acquisitions, GPP & GPP Line Item, Environmental Restoration & Waste Management (ERWM) and Work for Others will each have their own PCS System Description and are not covered by this document.

A.2 **Objectives/Benefits**

The overall objective of the PCS System is to establish and maintain an integrated cost and schedule database which will provide PPPL and DOE with timely and accurate cost and schedule performance information. A second objective is to establish systems which can support the wide range of management information systems requirements.

The following benefits result from the system:

- Formal process for organizing the work effort through PPPL's cost account/WBS structure.
- Assignment of responsibilities and accountability for work scope through the WBS (Job managers).
- Formal process for planning and estimating work in support of DOE funding and PPPL Project Milestones.
- Formal process for the Authorization of work through the Work Authorization Process.
- Formal process for monitoring work progress through monthly progress statusing.
- Formal process for identifying, reporting and analyzing schedule and cost variances through the Variance Analysis Process.
- Facilitates inter-project and laboratory communication of cost & schedule performance.
- Provide Projects and Engineering Organizations with manpower forecasting capabilities.

B. <u>ORGANIZATION</u>

B.1 <u>Work Breakdown Structure (WBS)</u>

An essential aspect of PCS is the definition of the Scope of Work. Project's Scope of Work is defined in PCS through a work breakdown structure (WBS). This WBS is a product-oriented family tree, or hierarchy, of tasks that make up a project. The WBS is established from the top-down (highest to lowest level), providing increasingly more detailed work definition at each succeeding level.

The specific functions of the WBS are to:

- (1) Define the total project Scope of Work
- (2) Provide the framework for planning, scheduling, budgeting, work authorization, documentation, and cost accumulation.
- (3) Provide a basis for cost and performance reporting and control at selected levels of detail.
- 4) Facilitates the summarization and reporting of cost and schedule performance.

B.2 Cost Account Structure

PPPL's Cost Account Structure reflects the integration of WBS with a funding code (cost center), unique job number (sub-WBS element) and expense classification (resources req'd to achieve the work scope). It is the foundation for the Laboratory's budgeting, planning, cost collection and reporting process.

The PCS Cost Account has a fourteen-character identifier, twelve of which are utilized for task classification and description. Two are used to define object or expense class.

First Four Characters Alpha/Numeric	=Cost Center
Second Four Characters Alpha/numeric	=Work Package (WBS)
Third Four Characters Alpha/numeric	=Job
Last Two Characters Numeric only	=Expense Class

Budget estimates are built at the Job and activity level (via resource loaded schedules) and managed at the Job level and second level of expense. Labor estimates are created and maintained in productive man hours using Laboratory demographics (department/ division/ skill codes) to identify the job's manpower needs. These man hour estimates are converted to dollars using average labor, burden and overhead rates¹.

Non-labor estimates are created and maintained in dollars using the Laboratory's expense classifications to identify cost estimates for non-labor resources².

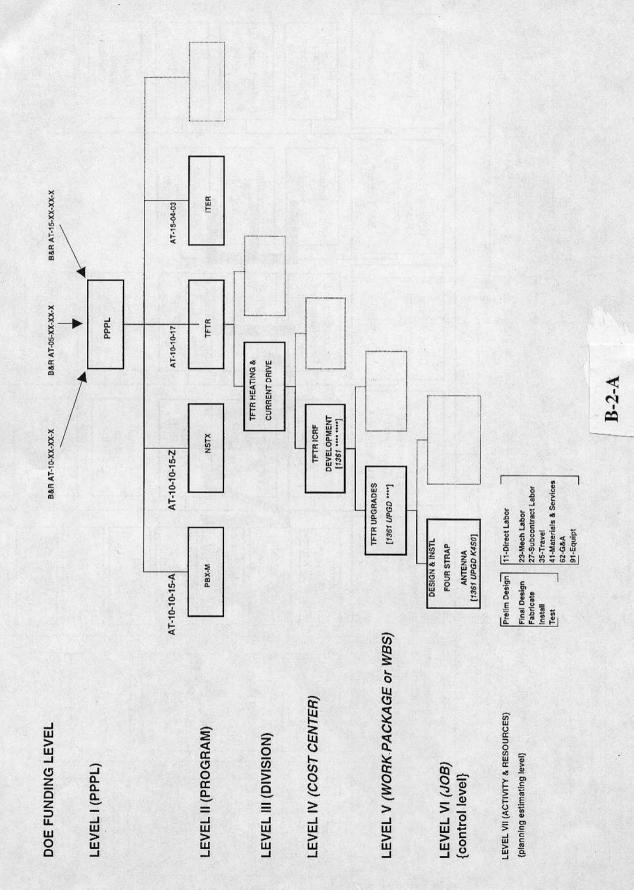
(See exhibit B-2-A "PPPL COST ACCOUNT STRUCTURE)".

¹ (Ref section D for coding definition).

¹ (Reference "Budget Office Policies & Procedures" Manual-Chapter 4 for discussion of PPPL Rates).

² (Reference "Accounting" manual - Chapter 2 for discussion of the PPPL expense classification structure.)

PPPL COST ACCOUNT NUMBERING SYSTEM



PCSSDB1A.XLS6/3/96rls

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B.3 Roles and Responsibilities

The responsibility for planning, estimating, and managing a job is assigned to a job manager. Job managers report to higher level WBS managers or cost center managers. Typical PCS Responsibilities are as follows;

PROJECT

Project Manager	-	Ensures staff compliance and support of functional
		procedures. Responsible for accomplishing technical scope, meeting project milestones, and control of project cost within prescribed DOE Funding constraints
Cost Center Mgr	-	Technical, cost, schedule and budget accountability for the applicable cost center.
	-	Approval of Work Authorization Documentation
	-	Approval of variance analysis reports.
WBS Managers	-	Technical, cost, schedule and budget accountability for the
C		applicable WBS Element.
	-	May also be assigned the role of cost center manager and/or
		job manager.
Project Control Offic	er -	Responsible to the project manager for the
(or P&C Officer)		implementation of PCS for the project including
		preparation of WAF's & resource loaded schedules.
	-	Interface with PPPL's Budget, Accounting, Cost &
		Schedule Control, Procurement and Material Control
		Offices.
Job Manager	-	Preparation of job cost & schedule estimates
(a.k.a. Job	-	Preparation of monthly job progress status
Cognizant		and estimate to complete.
Engineer,	-	Preparation of written variance analysis reports.
Cost Account Mgr)	-	Control of job costs up to the authorized estimate.

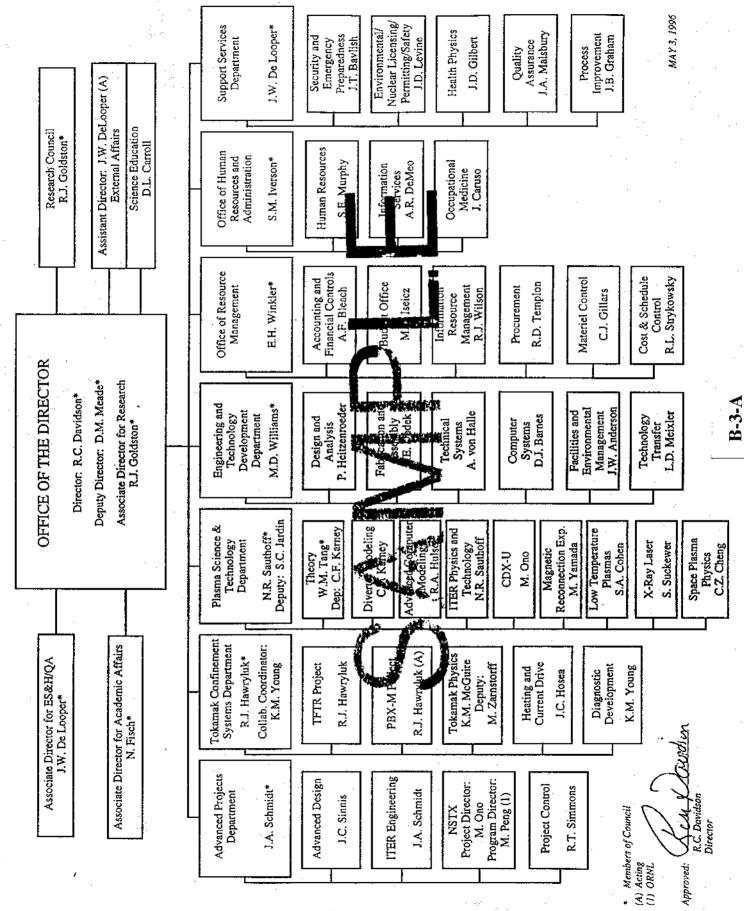
OFFICE OF RESOURCE MANAGEMENT DEPARTMENT

Cost & Schedule Control Office	-	 Generation of Work Authorization Documentation coordination & processing of progress status, and generation of cost & schedule performance reports in compliance with functional procedures. PCS Data base and support systems maintenance and control. Provide scheduling and estimating support to Project and
		job managers. Generate specialized schedules and reports.
Accounting	-	Maintenance & control of PPPL cost
e		

Office	-	collection and accounting systems Maintenance of Chart of Accounts (for additional detail refer to the PPPL Accounting Manual)
Budget Office	-	 Maintenance & control of PPPL Labor rates Maintenance & control of overhead (G&A) and labor burden rates. Maintenance & control of Laboratory Funding and CC budgets. Maintenance & control of direct/indirect allocations. Overall PPPL Institutional management of DOE Funding. Ensures that the commitment and expenditure of funds will not exceed DOE authorized funding limits. <i>(for additional detail refer to the Budget Office policies and Procedure)</i>

(See Exhibit B-3-A PPPL ORGANIZATION CHART)

PRINCETON PLASMA PHYSICS LABORATORY



B.4 Systems Integration

There are three major systems at PPPL that play a roll in the planning and control of work. Each performs a necessary function. The three systems are as follows:

Accounting system -

This system provides an auditable account of every fiscal transaction. It is the financial system of record required by the contract between PPPL and DOE.

Budget system -

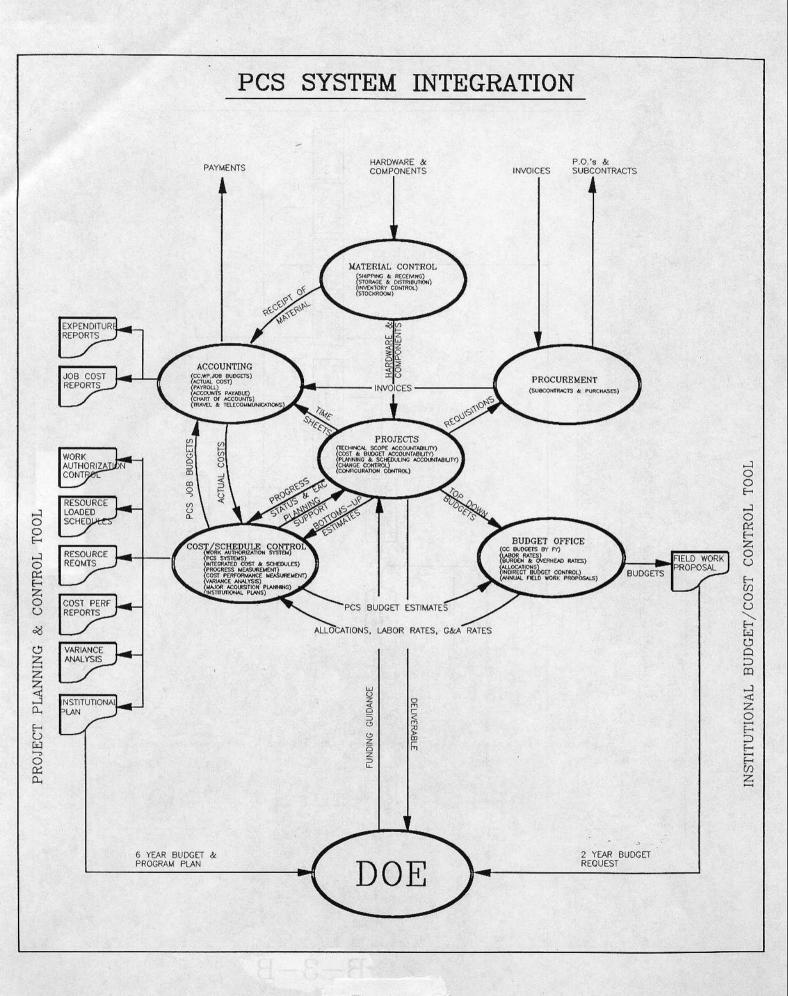
This system is used as the key system to reconcile cost center budgets against available resources and against the B&R funding guidance. It is used to prepare PPPL's formal annual funding request to DOE. It is also used to input cost center budgets to the accounting system. It addresses only cost center level funding and does so only for whole fiscal years.

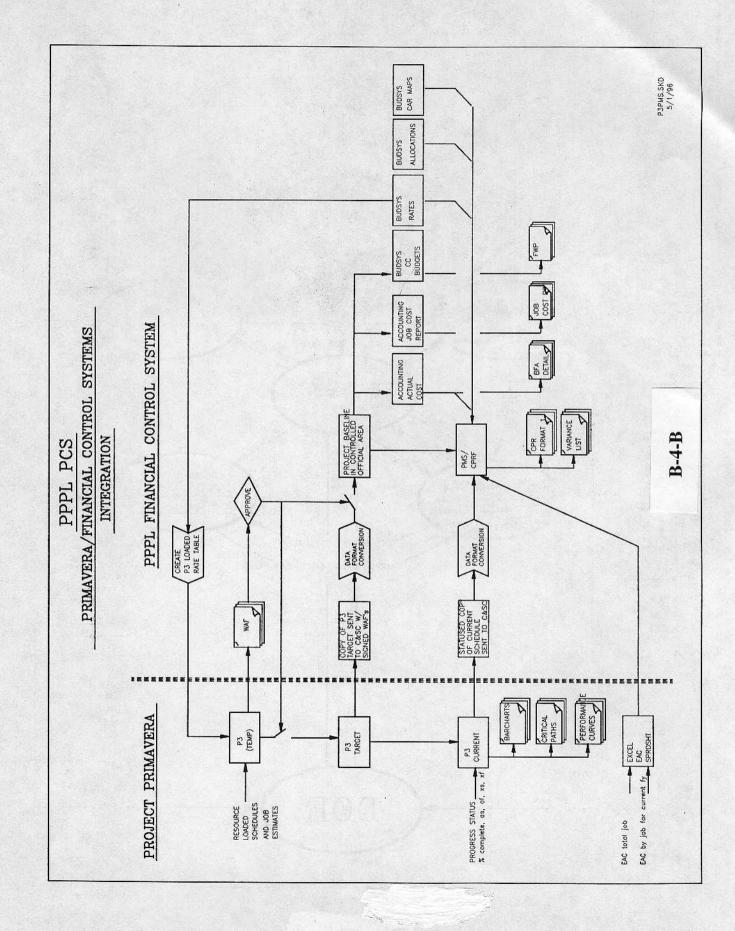
PCS System -

This system performs two functions. It is the system for planning and authorizing work as well as the system for monitoring work progress and flagging significant variances to management.

The Accounting, Budget, and PCS Systems are integrated and centralized in PPPL's "Controllers Office Public Financial Information System" (PUBSYS). The PCS System is linked with the Accounting module for electronic transfer of cost accounting data. The PCS is also electronically linked with the Budget Module for labor, burden, and overhead rate computations.

(See exhibit B-4-A "SYSTEM INTEGRATION")





PPPL's PCS system uses a combination of software products installed and operated on PC and IBM 4381 mainframe computer systems. Primavera Project Planner software is the primary tool used to compute activity schedules, "time frame" activity resource estimates, create integrated CPM project schedules and calculate earned value. Primavera is also used in an analytic capacity to support project cost & schedule "what-if" scenarios.

(See exhibit B-4-B "PRIMAVERA/FINANCIAL CONTROL SYSTEMS INTEGRATION")

C. <u>Planning and Estimating</u>

C.1 <u>Planning & Scheduling</u>

The following are typical levels of planning used by PPPL Projects -

Level I - Project Summary Schedule

Level II - Intermediate Level Schedule

Level III - Job Schedule

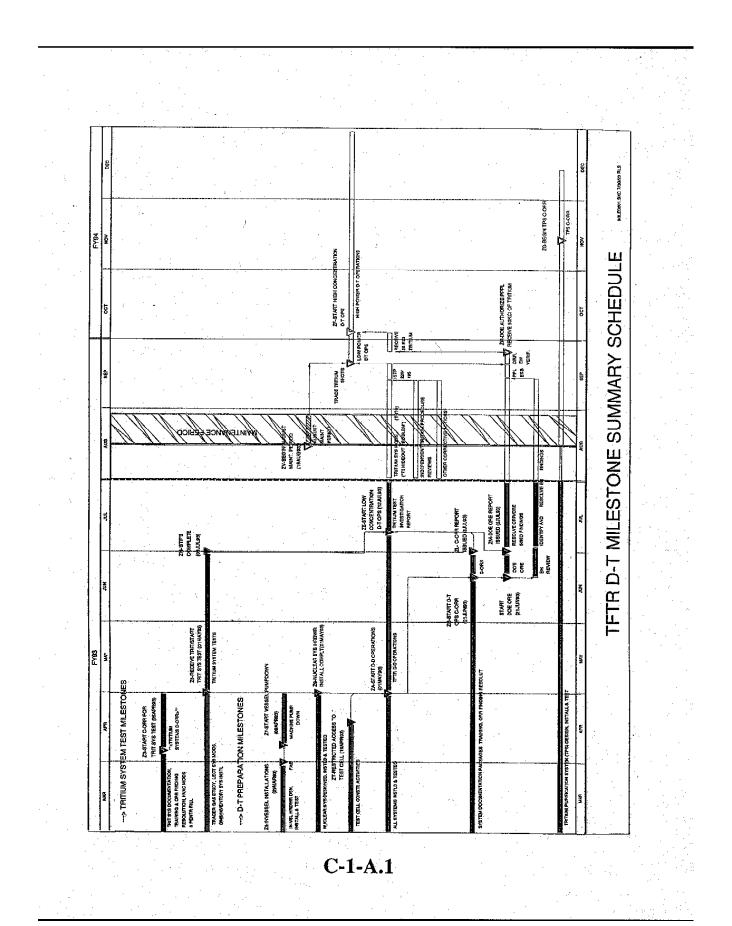
Level IV - Working Level Schedules

The Level I Project Milestone Summary Schedule will identify significant project milestones and summary logic for the entire project.

See exhibits: "TFTR DT MILESTONE SUMMARY SCHEDULE" (C-1-A.1) and "TFTR SUMMARY SCHEDULE" (C-1-A.2)

The **Level II** Intermediate Level Schedules will show major milestones and key tasks summarized by WBS including interrelationships. (This level is optional depending upon project complexity or risk.)

(See exhibit C-1-B "LEVEL II SCHEDULE")



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The Level III Job Schedules are detailed schedules prepared by the Job Manager (a.k.a. Cost Account Manager). This schedule is established as part of the Work Authorization process and will span at least the current fiscal year. Design and Construction projects will be planned through to completion (out years will be represented by resource loaded schedules at the WBS level). These schedules are resource loaded at the activity level and will form the basis for Budgeted Cost of Work Scheduled (BCWS). These schedules will also be progress statused by the cognizant job manager each month for calculation of Budgeted Cost of Work Performed (BCWP). These Job Schedules will also be integrated with project milestones and other jobs to allow for critical path analysis. Major contributors to the project may have activities added to the schedule as appropriate. For example, OA/ES&H, Certifications & Training, Facility Engineering and Emergency Preparedness departments may have activities relevant to the project schedule although not directly covered in the project job estimates (cost for these activities are recovered through the indirect cost accounting process). In addition to PPPL work, major subcontractors may have their schedules incorporated into the project schedule as deemed necessary (i.e., major component fabrication critical to the project schedule). Integration of these Level III job schedules is facilitated by the use of Primavera Project Planner (P3), a commercially available, PC based project management software product. P3 is used as the primary project scheduling tool. Project milestones and job schedule detail activities are linked to form the nucleus of the project schedule.

(See exhibit C-1-C for typical job schedule)

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The **Level IV** Detail working level schedules are prepared as needed. As critical tasks occur (i.e., planned maintenance outages, complex hardware fabrication, construction/ installation tasks) activities that are covered in the Level III job schedules may be broken down into additional detail to allow for coordination of work by the responsible manager. Level IV schedules are also developed by cognizant job managers to aid in the performance and control of their jobs. Although these are typically uncontrolled documents, efforts are made to ensure continuity to established project milestones and Level III schedules. The Level III schedule, since it is the basis for the approved job, is the official schedule of record.

See exhibits: "TFTR OUTAGE SCHEDULE" (C-1-D.1) and "PPPL-TFTR Trit Systems Division" Schedule (C-1-D.2)

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C.2 Work Estimating and Authorization Process

General

Through the work approval process details of work scope, schedule, budget and responsibility will be integrated, documented, reviewed and agreed to by both project management and the performing organization. The cognizant job manager will be responsible and accountable for accomplishing the scope of work, as defined, within established schedule and cost targets. The vehicle for documenting and authorizing work is the Work Approval Form (WAF). The WAF formally documents the work scope to be performed, establishes a schedule, provides a cost estimate, identifies a responsible person for accomplishing the work, and provides time phased cost & manpower profiles.

Process:

o Initiate work request

The preparation of a "Job Request Form" by the project initiates the process by defining the scope of work, cost guidance, and schedule parameters that the job must meet. (Use of the Job Request Form is recommended as a means of communicating this information but is not mandated.) A unique 12 digit cost account number and job manager is usually assigned at this point¹

¹(Ref section D.1 for definition of cost accounts)

o Prepare job estimate

A job estimate is then prepared by the assigned job manager by providing the following information:

- A narrative explanation of the work to be performed.
- A job plan identifying all activities and their logical sequence including time durations for each activity (PERT Diagram or linked barchart). Constraints from other jobs should be shown when applicable for each activity. The completion of this job should be tied to a Level II summary schedule activity or project milestone.
- Identification of the resources required to perform each activity using the PPPL Labor Demographics and expense classes¹ (Note: It is recognized that some activities will not have definable end products or results and will be categorized as level-of-effort (LOE) activities. "Management" is a primary example of an activity that cannot be measured against a schedule milestone. The amount of work budgeted as

LOE will be kept to a minimum by requiring separate cost accounts for LOE work).

The end product of this step will be a time phased budget plan (resource loaded schedule) for accomplishing the work scope. The Project P&C or Project Control Officer (with support from the Cost & Schedule Control Office) will enter this data into the PCS system and generate a WAF. (see exhibit C-2-A.1 through C-2-A.3 for example job estimate)

o Authorization

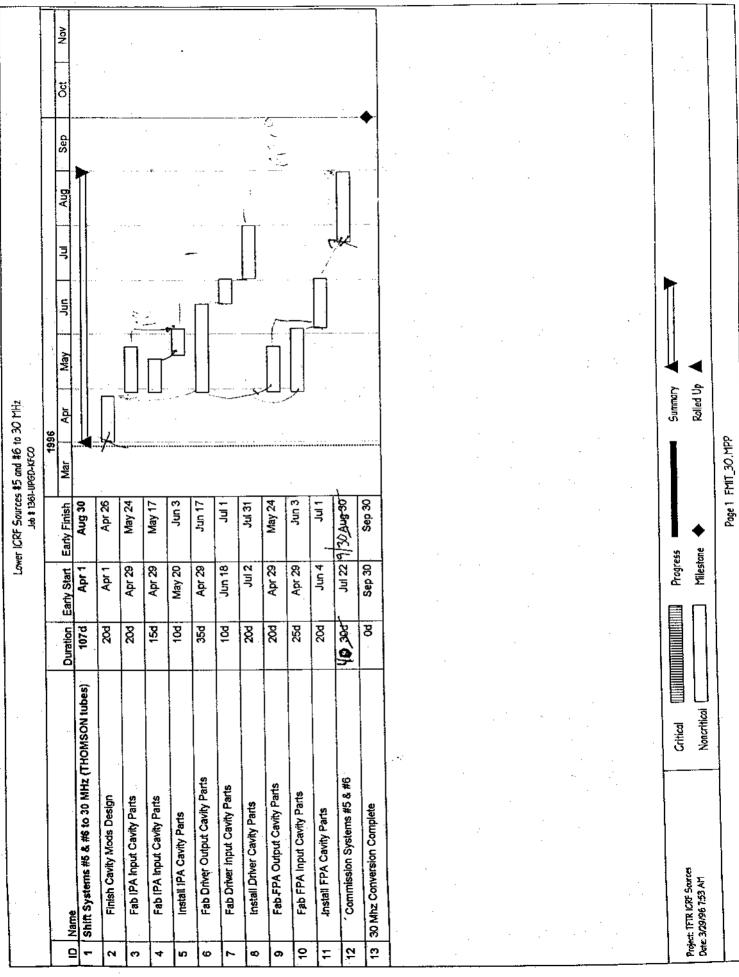
The WAF requires the approval of Project Management and the performing organization. If Project Management is not satisfied with the work definition, schedule, or cost estimate then Project Management will provide additional guidance to the performing organization. The job estimate will be iterated until agreement is reached.

o Entry into the controlled baseline

Upon approval, the official PCS Baseline & Project Integrated Schedule will be updated. This will become the baseline for performance measurement BCWS, BCWP and critical path analysis. Absolute control of this baseline resides within the PPPL Cost & Schedule Control Office. Additionally, the job number will be entered into the Accounting system Chart-of-Accounts² as a valid cost account for the accumulation of costs.

The authorization process is a key step in the communication process between Project management and the performing organization because it documents the cost, schedule, and the scope of work the Project desires and which the performing organization will strive to meet. The authorization process is also a control mechanism in that work may not begin and payment for work will not be authorized until the WAF is approved. (See exhibits C-2-B.1 through C-2-B.4 for a typical WAF)

¹(REF section D.1). ²(Reference: "Accounting" manual Chapter 2 for discussion of the chart of accounts)



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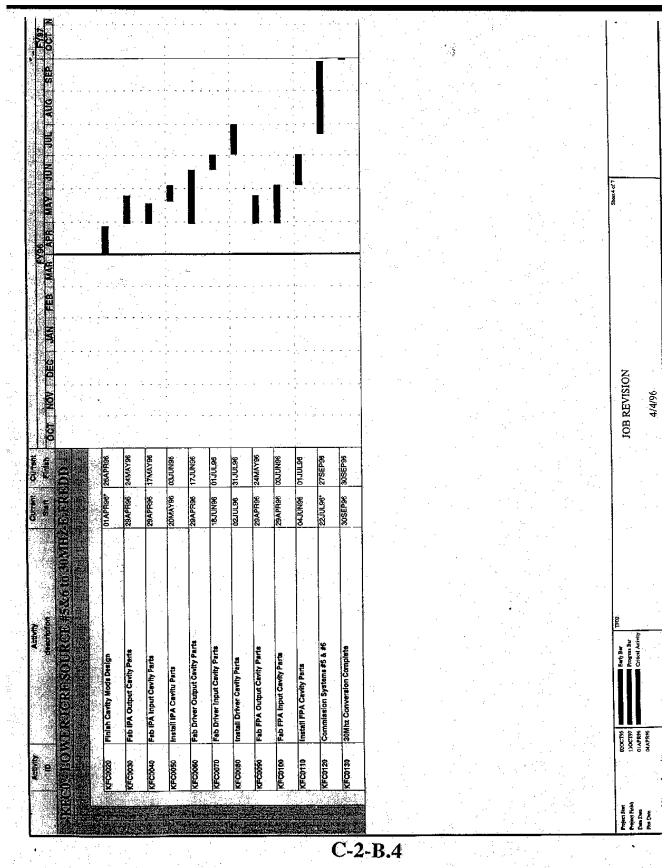
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C.3 COST BASELINE

The purpose of a cost baseline is to define a cost standard for each project which is segregated into an established cost account framework for the purposes of both collecting cost and measuring performance for specific scopes of work. A typical PCS database consists of several elements that make up the cost baseline as follows;

C.3.1 Performance Measurement Baseline (PMB)

The sum of all WAF budgets (and work package budgets for Design/Construction projects) is referred to as the Performance Measurement Baseline (PMB). The Cost & Schedule Control Office is responsible for PMB change control with changes officially approved by project management through the work authorization process.

The project will be planned and controlled by job (Level III) to the maximum extent possible. For determination of earned value (BCWP), work will be categorized as either discrete (jobs that have identifiable products or results) or level-of-effort (jobs with no definable products). The PMB is equal to the project's total cost estimate less the contingency and management reserve.

C.3.2 Contingency (implementation by mutual agreement between PPPL and DOE) Contingency is defined as funds budgeted for the entire project that will cover cost that may result from incomplete design, unforeseen and unpredictable conditions, or uncertainties within the defined project scope. Contingency will be quantified by performing a technical, cost and schedule risk assessment of the project scope. The results and methodology employed will be documented by each project. The control and utilization of contingency will be documented in each project's Project Management Plan.

C.3.3 Management Reserve

(implementation optional; at the discretion of the project manager) Management reserve (MR) is defined as the PPPL Project Manager's "set-aside" from appropriated funds to cover unanticipated problems and changes *within the Project scope for the current fiscal year.* Control of MR rests with the Project Manager. A MR account will be established as a separate & unique estimate from which budget transfer will be made & documented. The MR estimate is created by reviewing each job estimate within the project & quantifying the potential dollar value of any technical, cost and schedule risks that could materialize. These estimates are accumulated & budgeted in a MR account. At the same time, other Project jobs may be eliminated or de-scoped to offset the MR estimate. Documentation will be maintained to record draw-downs and replenishment of managements reserve funds.

C.4 Progress Status

General

Monthly schedule progress is collected from the performing organization for each job and processed into the integrated PCS database. This will provide the basis for Budgeted Cost of Work Performed (BCWP) and updated project schedules.

Process

By the last week of each month the Cost & Schedule Control Office (C/SCO) will transmit an activity schedule bar chart to each job manager for purposes of obtaining schedule progress for the current month. These bar charts will show each activity within the job, its approved baseline schedule (basis of BCWS), and the previously reported progress status (referred to as the "current" schedule which is the basis of BCWP).

The job manager in collaboration with Project Controls or the P&C Officer will status each activity within the job for actual start dates, forecasted start dates, actual finish dates and forecasted finish dates. Additionally, an estimate-at-completion (EAC) will be provided by the job manager which will be utilized as an early flag of potential budget variances. In the event of an EAC not being provided by the job manager, a computer generated EAC will be reflected (and flagged as such) on the CPR Report. Clarifications or explanations of the EAC should be provided to help Project Management understand the driving forces behind cost under/over runs.

This data will be entered to the PCS Database to update the current schedule and determine BCWP. Additionally, the project schedule database will be updated to calculate project critical paths.

(See exhibit C-4-A for typical statused bar chart)

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D. Accounting and Budgeting

D.1 Cost Accounts

A unique cost account will be established for each job performed by an organizational unit.

Details of each cost account will be documented on a Work Approval Form. Each cost account will have scheduled start and completion dates, and a time-phased budget.

Cost Account Numbering Structure

A PPPL cost account is composed of three fields, each field containing four characters, for a total of twelve characters. The three fields are Cost Center (CC), Work Package (WP), and Job. In addition to the cost account number a 2 digit expense classification (XP) identifies the resource type. (Note: for detailed cost accounting purposes a four digit expense classification is utilized. For planning & estimating purposes only the first two digits are used.)

EXAMPLES:

<u>CC WP JOB XP</u>

abcd efgh ijkl mn

CC (Cost Center):

<i>a</i> -	Budget & Reporting Classification	
	1 - Confinement Systems	OPEX (AT-10)
	2 - Development & Technology	OPEX (AT-15)
	3 - Applied Plasma Physics	OPEX (AT-05)
	4 - Projects & Planning	OPEX (AT-20)
	8 - Project & Capital Equipment	PACE
	9 - GPP (General Plant Projects and	fabrication)

bcd - PPPL Project designator

WP (Work Package)

efgh - The four character WBS number.

JOB A unique number representing the intersection of scope (WBS) and responsible organization. The project may establish its own structure within the following framework.

i - performing organization identifier

0 0	
B,G,W	- Computer division
Y	- Engr Analysis division
Р	- AC Power section
L	- Calibration lab
М	- MG Section
H, N, R	-Heating systems
D	-Diagnostics
К, Т	- Tokamak Ops
S	- Experimental projects
Е	- Engineering dept.
	0 0 1

jkl - unique 3 character job identifier (alpha/numeric)

XP (Expense Class)

- 11 Direct Labor & Benefits
- 12 Research labor & benefits
- 13 Health Phys Labor & Benefits
- 17 Direct Subcontract Labor
- 22 Computer Division Labor & Benefits
- 23 Fab & Assembly Div Labor & Benefits
- 25 Technical Sys Division Labor & Benefits
- 26 Design & Analysis Div Labor & Benefits
- 27 Tech Center Subcontract Labor
- 30 Direct Labor Overtime & Benefits
- 31 Tech Center Overtime & Benefits
- 32 H/P OT & Benefits
- 34 PU Computing
- 35 Travel
- 36 Electrical Energy
- 37 Stockroom Withdraws
- 39 Other Expenses

- 41 Materials & Services
- 48 ICO/IWO
- 51 Indirect Allocations
- 52 Research burden
- 53 Tech Center Burden
- 54 Direct Allocations
- 55 Health Physics Burden
- 62 G&A absorbed
- 63 Offsite G&A
- 64 MHX G&A
- 65 ICO/IWO G&A
- 81 Cost Transfers
- 91 Capital Equipment
- 92 Indirect Equipment Tax
- 93 Equipment G&A
- 94 Fabricated Equipment

All work will be budgeted, planned and costed using the existing laboratory management systems. Accordingly, the above listed expense classes will apply uniformly to these activities.¹

Man Power Estimating

For purposes of estimating labor the following Home Organizational Demographics (HOD) and Payroll Demographic (PDG) coding structure will be utilized.

HOD PDG

stuv wx **HOD** (Home organizational demographic)

s - alpha (identifies **department**)

t - alpha (identifies **division**)

u - alpha (identifies **branch**)

v - alpha (identifies section)

PDG (Payroll demographic)

- *w* Identifies staff type
 - A = AdministrativeC = Clerical & secretarial
 - C = Clefical & Sector
 - D = Drafting
 - E = Engineering/Scientific
 - F = Faculty G = Graduate student
 - J = Janitorial
 - M = Material Control
 - N = Machinist
 - R = Research
 - S =Senior lab & shop
 - T = Technician/lab & shop
 - V = Visitor

x - Identifies pay categoryM = MonthlyB = Bi-weeklyS = SubcontractH = HourlyC = Contractor

¹ (Reference: "Accounting manual" Chapter 2 for a more detailed explanation of the cost account numbering structure.)

D.2 Cost Accounting

Funding will be provided by DOE directly to PPPL through the Financial Plan and Contract Modification Process.

PPPL shall distribute and control these funds by cost center by individual expense class. These costs fall into two major categories, direct or indirect.

Direct costs are those specifically designated toward program objectives. The various projects are responsible for planning and estimating these costs as described in C.1.

Indirect costs are those necessary to support the laboratory infrastructure and support systems. Establishment and control of these costs are the responsibility of the Indirect Cost Center Managers and the PPPL Budget Office. Categories of indirect costs are;

<u>Direct Allocations (54xx</u>) - Cost of activities that directly support several final cost objectives are collected in separate cost centers and distributed to cost objectives through percentage distribution tables based on an assessment of the benefits received.

<u>*Tech Center Burden (53xx)*</u> - Costs associated with the management and administration of engineering divisions are collected in separate cost centers and allocated to final cost objectives as a percentage of the productive labor time of the subject division.

<u>Research Administration (5215)</u> - Costs associated with the management and administration of the research department are collected in separate cost centers and allocated to final cost objectives as a percentage of the productive labor time of the subject division.

<u>Indirect Allocations (51xx)</u> - Costs of activities that indirectly support final cost objectives are collected in separate cost centers and distributed to cost objectives through percentage distribution tables based on an assessment of the benefits received.

<u>G&A(6xxx)</u> - Costs of activities that benefit the institution at-large are collected in separate cost centers in a G&A cost pool and distributed based on a modified total cost base.

(See exhibit D-2-A "PPPL Cost Accounting Overview)

D.3 <u>Laboratory Budget Process</u> (Direct and Indirect Cost)

- o The Field Work Proposal (FWP) process commences in late January with a memorandum from the Office of Resource Management to key laboratory staff.
- o Indirect budgets are prepared and transmitted to the Budget Office in early February.
- o The PPPL Budget and Human Resource Committee, after review & iteration, approves indirect budgets in mid-February. Indirect liquidating rates (G&A rates) are then computed by the Budget Office.
- o Preliminary budget data is submitted to the Budget Office in late February. PCS detail provides the "bottoms up" estimates submitted by the Projects.
- o The Laboratory Program Committee reviews programs and budgets in early March leading to final sign-off on program budgets.
- o Final budget data is submitted to the Budget Office in mid-March.
- o FWP's are reviewed with DOE in Germantown in late March.
- o Final FWP's are submitted to DOE in mid-April.
- o Final funding is received from DOE in early September.

(Refer to "Budget Office Policies and Procedures" Chapter 3 Budget Formulation)

E. <u>Analysis & Control</u>

E.1 <u>General</u>

PPPL's PCS provides for the objective measurement and analysis of performance against the technical, cost, and schedule baselines. This permits Project Management to recognize deviations from the plan early, and to be in a position to initiate corrective and preventive actions on significant variances. Various performance indicators are computed each month on a cumulative to date basis. Variance analysis is performed at the WAF level as required.

E.2 <u>Performance Indicators</u>

Budgeted cost of Work Scheduled (BCWS)¹

BCWS represents the time-phased budget for work shown on a WAF, against which actual performance is measured. For any given point in time BCWS to date is determined at the WAF level by totaling the budgets for the activities scheduled to be in progress.

Budgeted Cost of Work Performed (BCWP)¹

BCWP, also called "earned value", represents the amount of budget (BCWS) assigned to an activity within a WAF that has been partially or fully "earned" as a result of work having been completed. At the WAF level, BCWP is determined by total the amount of BCWP earned for activities actually completed, plus the BCWP earned-to-date for partially completed activities. PPPL utilizes two methods of assessing BCWP:

Level-of-Effort

This method is usually reserved for activities that have no deliverables or products such management and supervision. In this case BCWP will always equal BCWS.

Percent Complete

In this method each activity's schedule progress is first determined by entering the actual/forecast start dates and the actual/forecast completion dates (as obtained from the job manager's status mark-up). For activities completed, percent complete would equal 100%. For activities in progress percent complete will be calculated by dividing the actual elapse time the activity has been in progress by the total revised duration the activity is now expected to take. In a variation of this method projects may, instead, solicit subjective percent complete data for each activity directly from the job manager.

Actual Cost of Work Performed (ACWP)¹

ACWP represents the amount of actual charges (either invoiced or accrued) to the job (WAF). This data is collected at the job level by expense classification (16 digit cost account) and summarized cumulative to date for the entire job. ACWP is not collected nor reported by activity.

Budget at Completion (BAC)¹

BAC is the total baseline budget for completing assigned scopes of work. At the WAF level, it is the sum of all current year BCWS. At the project level it is the sum of all past year budgets the current year WAF budgets and future planned work.

Estimate at Completion (EAC)¹

EAC is the estimated costs at completion of the assigned work scope. The job manager inputs his EAC when statusing his/her WAF. If the job manager does not provide an EAC, one will be automatically computed by dividing the BAC by the CPI.

Schedule Variance (SV)¹

The Schedule Variance is simply the difference between the BCWP minus the BCWS. This provides an overall assessment of schedule progress but does not indicate specific schedule impacts or criticallities. As such, a proper schedule analysis must be supplemented by detailed WAF schedules (critical path analysis).

Cost Variance (CV)¹

The Cost Variance is the difference between the BCWP minus the ACWP. This comparison provides an early indicator of potential cost over/under runs and can be used to validate the independently obtained EAC.

Cost Performance Index (CPI)¹

The CPI is equal to the BCWP divided by the ACWP. It provides a measure of "cost efficiency"; how much work is being accomplished per dollar spent.

Schedule Performance Index (SPI)¹

The SPI is equal to the BCWP divided by the BCWS. It provides a general indicator of how work is proceeding.

¹ (See section E.2 for sample PCS calculations)

E.3 <u>Reports</u>

Various types of reports are available which provide for the control of technical objectives, schedule, and cost (funds management). The basic categories of PCS Reports include;

PCS Cost Performance Reports (exhibit E-3-A.1 through E-3-A.3)

These reports contain cost performance data from Project summary down to the job level for the five primary data elements (expressed in dollars).

Budget Analysis Reports (exhibit E-3-C.1 & .2)

These reports contain Laboratory Budget and Accounting Cost data from Project summary down to the cost center level by second level of expense classification for the seven primary data elements (expressed in dollars).

PCS Job Estimate Budget - The summation of approved job estimates.

Cost Center Budget - DOE Funding guidance as broken down by project and cost center.

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E-2

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Year to Date Expend - Cumulative actual and accrued cost for the fiscal year. (same as ACWP above)

Current Year Encumbrances -

Uncosted commitments i.e., Purchase Orders & Subcontracts.

Current Year Requisitions - Uncommitted requisitions being processed by the Procurement Office & Personnel Division.

Comparison of these data elements provides;

1.CC/PCS Budget Delta - The PCS job estimate minus the Cost Center Budget. Over/under budgeting conditions are flagged in the "CC/PMS Bud Delta" column.
2.CC Budget Remaining - The cost center budget minus y-t-d expenditures, encumbrances and requisitions.

Job Cost Reports (exhibit E-3-D.1)

These reports provide the job manager with detailed cost, labor, and procurement information about his/her job. The following key data is provided;

Approved estimate & actual costs - by second level of expense classification.

Listing of individual requisitions and purchase orders. Listing of labor charges by individual employee by name.

Project Schedule Reports (exhibit C-1-A,B,C in section C)

These reports provide detail status of discrete activities within each job. The various levels of schedules are described in section C.1. The following key data is provided;

Current schedule estimated start and finish dates. - These reflect progress gathered during the monthly progress statusing cycle. Actual start and completion dates are also shown.

Baseline schedule start and finish dates. - These reflect the baseline schedule as reflected in the WAF.

Total float - This represents the number of working days the activity can slip before impacting project milestone dates. Critical activities are typically defined as those with zero or less days of float.

E.4 Variance Analysis Reporting

The purpose of variance analysis is to identify problems early so that prompt corrective action can be taken to minimize cost and schedule impacts, project cost overruns, and schedule delays etc. One formal method of variance analysis is the PCS Variance Analysis Report (VAR). Generally, VAR's will be prepared at the job level by the job manager when established variance thresholds are exceeded and when requested by project management.

Cost and schedule variances that exceed established parameters will automatically be identified by the Cost & Schedule Control Office each month and issued to Project Management.

- SV or CV greater than 10% of BAC

A properly prepared VAR will identify the cause of the variance, evaluate options to resolve the situation, provide a new estimate-at-completion, and communicate actions (taken, planned or proposed) to higher level management. The variance report system applies management by exception techniques that permit management to focus its attentions on specific areas of concern that deviate significantly from their cost or schedule plan and are therefore potential problem areas.

Variance analysis at the job level (Level III) will permit traceability of problems to the appropriate WBS element and the responsible organizational unit. Also, by performing variance analysis at the lowest level the offsetting of negative variances by positive variances in other areas (variance washout) will be avoided.

(See exhibits E-4-A & B for typical Variance Exception List and Analysis Report)

E.5 <u>Management Oversight</u>

Formal communication of Project status and problems are tabled at the various meetings held by PPPL and by Project specific reports transmitted to DOE-PG. These are the forums for discussing specific technical, cost and schedule issues including problems requiring management attention and/or decision. Example of these meetings & reports include but are not limited to;

- o Monthly inter-project management reviews
- o Weekly Project Division Head Meetings
- o Monthly Laboratory Management Reviews (LMR's) (all PPPL Departments and projects present monthly status/issues)
- o Weekly PPPL Senior Management meetings (All PPPL Departments Heads)
- o Monthly and Weekly DOE-PG meeting with project management
- o Daily project management meetings on critical initiatives

Princeton University Plasma Physics Laboratory Controllers Office Variance Analysis Report Cprf:MAR Closing Curmth:03 CurFYr:93 Frozen:04/15/93 03:00:48 report VARIANCE(LIST) (KDollars) Printed:04/15/93

**** Fiscal Year 93 only ****

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ErCd:B-Cost and Schedule thresholds exceeded S-Schedule thresholds exceeded C-Cost thresholds exceeded ty-Wo variance thresholds exceeded.

Princeton University Plasma Physics Laboratory Controllers Office VARIANCE ANALYSIS REPORT Cprf:MAY Closing CurMth:05 CurFYr:92 Frozen:06/13/92 02:59:25 #### Fiscal Year 92 only ####	
1710 TFTR D-T TOKAMAK OPE TRIT TRITIUM SYSTEMS (DT) T9C0 D-T SYSTEMS HVAC MODS&OPS Responsible Person: - CARNEVALE.H.	
As of MAY 1992 Printed: 06/15/92 () Initial Report () Follow Up Cumulative Cost/Schedule Performance Data (KDollars)	
Schedule Cost Planned Earned Actual Variance Variance BCWS BCWP ACWP BCWP-BCWS BCWP-ACWP 1415 749 1110 -666 -362 1415 749 1110 -666 -362	
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E-4-B

F. Change Management and Data Access

F.1 <u>Revisions</u>

Contractual changes authorized by DOE (through a given project's change control process) and changes due to contractor internal replanning will be incorporated into the system in a timely manner through the work authorization process. When the changes impact a cost account's schedule, work scope or budget a job revision will be processed to update the baseline. Job revisions will require the same approvals as those needed to initially authorize the job.

Revisions not requiring management reserve - Each project is expected to manage their work scope within their approved budget. However, it is recognized that minor changes may occur during the fiscal year that require additional funds to complete the intended scope of an individual job. As such the PPPL Project Manager is given latitude to transfer budgets between jobs to better reflect the job's requirements. These transfers are not to be made to eliminate cost variances but to react to the normal maturity or evolution of the job's design development. All revisions to WAF's will be with respect to the baseline established for the project. The allocations or redistribution of funds between jobs requires WAF revisions for all affected jobs. The total bottom line budget for all WAF's will remain consistent with the established performance measurement baseline.

Revisions requiring management reserve - Requests for management reserve will be prepared by the cognizant job manager (or Project Control Office) and will identify specific scope changes, justification, and cost & schedule impacts. These changes will be documented via the Engineering Change Proposal (ECP) or similar project specific change control process. Once the change is approved by project management the affected WAF(s) will be revised for approval and subsequent entry to the PCS Baseline. A log will be maintained by the Project Office which will identify all approved jobs which were allotted management reserve funds and the current balance.

Revisions requiring DOE contingency - Prior to the beginning of the fiscal year (for multi-year projects) the PPPL Project Manager may request an appropriate amount of DOE contingency to be converted to management reserve. The DOE Project Manager (DOE-PM) will review this request against the project risk and authorize an allocation of all or some of these funds to Management Reserve under the control of the PPPL Project Manager. These funds will be held in a Management Reserve account (WAF) and distributed as described above. The DOE-PM will be notified when contingency funds are distributed. Any DOE held contingency funds not already allocated to management reserve for funding of outyear tasks during the current fiscal year. Additionally, requests for contingency distribution above authorized amounts will require specific approval from the DOE-PM.

(see exhibit F-1-B Management Reserve WAF)

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05			REVISION DATE: 06/0 Start date: 00/0	06/08/93 ES1 00/00/00 ES1.	DATE: DATE:	05/11/93 09/30/94
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F JOB NO EARLIER THAN RESERVE RESOURCES FOR FY93 (START) FY93 RESERVE RESOURCES FOR FY94 (START) SH JOB NO LATER THAN SH JOB NO LATER THAN	(START) 010EC92 (START) 01SEP93 (START) 01SEP94 30SEP94	TFTR PROJECT MANAGEMENT A TRANSFER TO 1390 - 51 TRANSFER TO 1390 - 52 TRANSFER TO 1390 - 52 C. TRANSFER TO 1391 - 52 TRANSFER TO 1301 - 51 FRANSFER TO 1301 - 51 FRANSFER TO 1710 - 51 FRANSFER TO 1710 - 51 FRANSFER TO 1710 - 51 FRANSFER TO 1730 - 52 FRANSFER TO 1390 - 52 H. (REV 3) ADDITIONAL OF TRANSFER TO 1390 - 52 H. (REV 3) ADDITIONAL OF	IT RESERVE. 17 RESERVE. 18.243-56 BL TILE REPAIR (1/93). 18.220.0K T. MONITOR (FOXBORO SKID) (1/9 18.220.0K T. MONITOR (FOXBORO SKID) (1/9). 19.26.0K SHIFT SUPERVISOR STATION (1/9). 10.20.5K UB ENTRY PORT DESIGN (2/93). 10.20.5K THAR STACK BOOSTER FAN MODS (1/9). 10.20.5K THAR STACK BOOSTER FAN MODS (1/9). 10.20.553.3K TO OFFSET G&A RATE INCREM. 20.0KLY. 20.20.753.3K TO OFFSET G&A RATE INCREM. 20.0KLY. 20.20.753.3K TO OFFSET G&A RATE INCREM. 20.20.573.3K TO OFFSET G&A RATE INCREM. 20.20.573.570 OFFSET G&A RATE INCREM. 20.20.573.570 OFFSET G&A RATE INCREM. 20.20.5730 OFFSET G&A RATE INCREM. 20.20.5730 OFFSET G&A RATE INCREM. 20.20.5730 OFFSET G&A RATE INCREM. 20.200 OFFSET GA RATE INCREM. 20.200 OFFSET G&A RATE INCREM. 20.200 OFFSET GA RATE INCREM. 20.200 OFFSET CA RATE INCREM. 20.200 OFFSET CA RATE INCREM. 20.200 OFFSET CA RATE INCREM. 20	IT (1/93). (1/93). (1/93). FOXBORD SKID) (1/93). (1SOR STATION (1/93). (1SOR STATION (1/93). (1SOR STATION (1/93). TO CS2(93). (1ON (2/93). SOCSTER FAN MODS (2/93) REDOR FAN MODS (2/93) BETECTOR SHLDG (2/93) STELDING. DETECTOR SHLDG (2/93) SATE PRESSURE TANK) ATE PRESSURE TANK)	(1/93). (1/93). (1/93). (1/93). (3). (2/93). (CREASE FROM	
		TRANSFER 5) TRANSFER 6) TRANSFER 7) TRANSFER 7) TRANSFER 8) TRANSFER TRANSFER TRANSFER	\$123K \$ CC \$5 \$93K \$93K \$93K \$98K \$177K	(TM PUMP & PIPING MODS) 555. K OVERTIME. (4/93) 7 TRITIUM SYSTEMS 4/93 PENETRATION FILLING DESIGN T SYS (93) FUME HOOD (93) 7 MONITOR (93)	Sid P	187 (93) (93) TF
_		TRANSFER TO TRANSFER TO V B) TRANSFER 56'	2 - \$220K 0 - \$283K EC 91/92		2RS (93) MADES (93)	
PERSON RESPONDED	DATE	COSTS BY FY(060893) 39 OTHER EXPENSE 41 MATERIALS & SERVI 62 G&A ABSORBED 91 CAPITAL EQUIPMENT 92 INDIRECT CAPT. EQ 70TAL	PRIOR [954 C. K. [95 00 00 40 00 00 105 00 00 75 00 00 21 00 20 22	2600 14135 2600 14135 2600 18100 9932 17890 9932 17890 17890 17932 50125		10.01 1816100 2588975 214000 42800 7564475
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F.2 <u>Retroactive Change Prohibition</u>

There will be no retroactive changes to records pertaining to actual cost that will change previously reported amounts for direct costs except for correction of errors, routine accounting adjustments, or changes to indirect and burden rates.

F.3 DOE Access to Data

Standard PCS Cost Performance, Budget Analysis and Project Schedule Reports are provided to DOE-PG on a monthly basis. In addition, all PCS, Budget and Accounting reports are available in PPPL's central administrative computer system PPLCATS-PUBSYS.

G. <u>Glossary of Terms</u>

ACV	At completion variance
ACWP	Actual Cost of Work Performed
BA	Budget Authority
BAC	Budget at Completion
BCWR	Budgeted Cost of Work Remaining
BCWP	Budgeted Cost of Work Performed
BCWS	Budgeted Cost of Work Scheduled
BO	Budget Outlay
C/SCO	Cost and Schedule Control Office
CPI	Cost Performance Index
CV	Cost Variance
EAC	Estimate at Completion
ETC	Estimate to Complete
HOD	Home Organizational Demographic
VAR	Job Variance Analysis Report
LOE	Level of Effort
PG	Princeton Group (DOE)
PMB	Performance Measurement Baseline
PCS	Project Control System
PPPL	Princeton Plasma Physics Laboratory
PUBSYS	PPPL Public Financial Information System
SPI	Schedule Performance Index
SV	Schedule Variance
WAF	Work Authorization Form
WBS	Work Breakdown Structure